# CHAPTER 9

# SPECIAL PROCEDURES & FORMS FOR PUBLIC SCHOOL & COLLEGE AUTHORITY (PSCA) PROJECTS

### <u>Content</u>

A.	Introduction	9 - 1
	PSCA Allocation	
	PSCA Project Funding Request	
	Project Co-ownership, PSCA Forms, Project Number and Name,	
	and PSCA Plaque	9 - 2
E.	Special Provision for Severable Payments	9 - 4
F.	Responsibility for Change Order Funding	9 - 4
G.	Deductions for Liquidated Damages	9 - 4
	Adjusting Project Funding	
	Converting Existing Projects to PSCA Projects	
	Purchasing Materials and Equipment for Construction Projects	
	with PSCA Funds	9 - 6
K.	Listing of PSCA Versions of DCM Standard Forms, and Unique PSCA Forms	

# A. INTRODUCTION

Projects funded partially or fully by the Alabama Public School and College Authority (PSCA) involve co-ownership and possible divisions of funding and payments. This chapter supplements the preceding chapters by setting forth special procedures to address co-ownership and severable payments of PSCA-funded projects, including payment application directions for all PSCA-funded projects. PSCA-funded projects are supervised and administered by the DCM Technical Staff which is the full-time staff of architects, engineers, reviewers, administrators, inspectors, support personnel, and contract personnel employed to carry out the policies and duties of DCM.

**Contract Review:** PSCA projects are administered by DCM Contract Administration Division.

**Plan Review:** All PSCA-funded projects must be submitted to DCM for full plan and specification review per the requirements of Chapter 3.

**Construction Inspection:** All PSCA-funded projects must have a pre-construction conference conducted with a DCM inspector. These PSCA-funded projects must be inspected by DCM Inspectors, see Chapter 8.

DCM User Fees including Plan Review, Contract Document Administration (CDA) and

#### <u>Page</u>

Permit fees may be paid with PSCA funds. A PSCA-funded Agreement Between Owner and Architect (O/A agreement) or construction contract is subject to the CDA Fee based on the Construction Cost of Work funded by PSCA, see Chapter 1.G.

## B. PSCA ALLOCATION

When legislation is enacted to authorize the Alabama PSCA to sell bonds and fund projects, the following occurs: After the sale of bonds and a meeting of the PSCA Board of Directors, letters of fund allocation and instructions are sent by the PSCA Board of Directors to each applicable entity. The Local Owner is the entity receiving a PSCA allocation such as a State Agency, a University, a K-12 public school system, or other institution.

# C. PSCA PROJECT FUNDING REQUEST

Once funds have been allocated by the PSCA Board of Directors, an entity must submit a project request for PSCA review to the PSCA Board of Directors or Board-designated approval authority. For example, K-12 local owners must request project approval for PSCA fund use from the Alabama State Department of Education (SDE), LEA Auxiliary Services, School Facilities. Upon approval the entity will be notified of the approved fund amount for a specific project and given a PSCA number assigned to that project.

### D. <u>PROJECT CO-OWNERSHIP, PSCA FORMS, PROJECT NUMBER and</u> <u>NAME, and PSCA PLAQUE</u>

All PSCA contract documents and bond forms must reflect co-ownership of the project by the PSCA and the Local Owner. At the end of this chapter are "PSCA Versions" of DCM's standard forms for O/A agreements and construction contracts, which reflect PSCA co-ownership and bear appropriate signature spaces for the PSCA. These forms are to be used for PSCA projects instead of their counterparts listed in Appendices B or C. The DCM uniform documents and standard forms without PSCA versions must also be used on PSCA projects. PSCA forms beginning with the digit 9 in the form's reference number are not alterable. A select few standard forms as listed in Chapter 5, Section B are alterable. PSCA contract documents and bond forms must be activated via DocuSign PowerForm links available from DCM's website.

In these forms, identification of the "Owners" is completed by adding the name of the Local Owner after "Alabama Public School and College Authority and..." The contract documents must be signed by both the PSCA and the Local Owner; therefore, the name of the Local Owner and the name and title of its signing officer must be inserted in the respective signature spaces.

All documents and correspondence related to a PSCA project must bear the assigned PSCA Project Number as well as the DCM Project Number. The forms listed at the end of this chapter have spaces designated for the insertion of both of these numbers. Each project funded by PSCA must have its own O/A agreement with

an assigned PSCA number and DCM number, and must use the same PSCA number and DCM number for the construction contract. PSCA funding is not applicable to Open-End O/A agreements.

#### **Project Name:**

When the design professional and Awarding Authority/Owner assign a name to a project, it should be easily identifiable with the design documents to be produced and work to be performed. This is particularly important for projects of multiple bid packages and construction contracts.

The main project name must match on all Contract Documents which includes the O/A Agreement, Drawings, Project Manuals, Addenda, and Construction Contracts. In addition to matching the main project name on an O/A Agreement, the project name on DCM Form B-1, Drawings, Project Manuals, Addenda and Construction Contracts must also include phases and bid package numbers, if any. When PSCA-funded, the main project name on all Contract Documents must also match with the project name of any PSCA Funding Approval Letter issued by the PSCA Board or by any PSCA Board-Designated Approval Authority such as the State Department of Education; therefore, it is important for the Owner (with the Design Professional's help when possible), to submit their initial Project Request for PSCA Review of Allowable Costs using the project name requirements detailed below, so that PSCA can then issue a PSCA Funding Approval Letter with a correct main project name that will be used on all Contract Documents.

In compliance with reporting requirements, "Various Schools" and "Various Buildings" are not acceptable project names; each specific school must be named in the project name. A K-12 school name is usually different than its Owner entity name. A higher education school name may be the same as its Owner entity name. For project names of K-12 and higher education projects, include when applicable the name(s) of the building(s) and/or field(s) where the project occurs. When applicable, the descriptor "Campus-Wide" is acceptable instead of individual building and/or field names. The use of a plural descriptor such as "Athletic Fields" by itself is acceptable only if a project is occurring on all such spaces of a school. The use of a single descriptor such as "Athletic Field" is acceptable only if a project is occurring in a space which is the only such type of space on campus. If a project is occurring in one space out of multiple similar spaces on campus, distinguish it with descriptors such as "Football Playing Field" and/or the official name of the space.

### Detail of PSCA Plaque, DCM Form 9-M:

 PSCA plaques are installed as a permanent part of a building and are required on the following partially or fully PSCA-funded projects: Major renovations, renovations of four (4) or more rooms, and all new construction as follows: buildings, additions and athletic facilities. DCM Form 9-M: Detail of PSCA Plaque must be included in the project manual of such projects.

- PSCA plaques are not required on the following partially or fully PSCA-funded projects: Sitework, paving, parking lots, utility work, re-roofing, and finishes (such as painting). DCM Form 9-M: Detail of PSCA Plaque should not be included in the project manual of such projects.
- **3.** If you have any questions regarding whether or not a PSCA plaque is applicable, contact DCM's Technical Staff.

# E. SPECIAL PROVISION for SEVERABLE PAYMENTS

On PSCA construction contracts that are funded partially by both the PSCA and the Local Owner, PSCA funds must be used first and the payment applications for PSCA funds must be submitted to DCM, before local funds can be used. Once PSCA funds are expended, contract documents must continue to be submitted on PSCA forms to DCM; however, payment documents for local funds follow the local owner's procedures and are not submitted to DCM. Payments to the construction contractor are made first by the PSCA from the balance of its project funds and then the remaining balance of the Construction Contract is paid by the Local Owner. The "PSCA Version" of DCM's standard Construction Contract form includes a "Severable Payments" special provision in which payment obligations of the PSCA and the Local Owner are to be established. Generally, severable payments are not applied to O/A agreements, which must be either fully locally-funded or fully PSCA-funded.

When preparing the construction contract, the design professional should obtain the amounts of the payment obligations to be inserted in the Severable Payments provision from the Local Owner and confirm these figures with the Technical Staff.

### F. <u>RESPONSIBILITY for CHANGE ORDER FUNDING</u>

DCM Form 9-J: Contract Change Order (PSCA Version), contains the following sentence: "The amount of this Change Order will be the responsibility of \_\_\_\_\_\_." Insert in the blank space whichever of the following is appropriate: (1) PSCA, (2) name of the Local Owner, or (3) name of the Local Owner and the PSCA.

### G. <u>DEDUCTIONS for LIQUIDATED DAMAGES</u>

If liquidated damages are assessed and payments to the construction contractor are paid by the PSCA and the Local Owner (the Local Owner paying last), the deduction of liquidated damages from the contractor's final payment will be by the Local Owner.

### H. ADJUSTING PROJECT FUNDING

During the course of a project circumstances may arise warranting adjustment in funding to alter the severable obligations of the PSCA and Local Owner. When this occurs, the severable payments provision of the contract will be amended by using

DCM Form 9-D: Modification to the Construction Contract, Adjustment of Severable Payments.

### I. <u>CONVERTING EXISTING PROJECTS to PSCA PROJECTS</u>

Occasionally, PSCA bond issue funds can be used to supplement the Local Owner's current funding of an in-progress project. When this occurs, DCM assumes administration of the project. PSCA forms must be used for the remainder of the project and the existing contracts must be amended as follows:

#### 1. EXISTING O/A AGREEMENT

An existing executed fully locally-funded O/A Agreement must be amended, using DCM Form 9-LA: Amendment to Agreement Between Owner and Architect Adding The Public School & College Authority As Co-Owner, and stipulating that all, or part of, remaining payments are to be made by the PSCA. One copy of the existing O/A Agreement and any paid invoices must be furnished to the Technical Staff before such an amendment will be approved. A Contract Document Administration Fee-O/A is due with the Amendment to add PSCA funds to the existing O/A Agreement and must be paid before the Amendment will be reviewed. This fee is .25% of the Construction Cost of Work funded by PSCA. Note: Open-End O/A Agreements cannot be converted to PSCA. Generally, severable payments are not applied to O/A agreements, which must be either fully locally-funded or fully PSCA-funded.

### 2. EXISTING CONSTRUCTION CONTRACT

An existing executed fully locally-funded construction contract must be modified making the PSCA a party to the contract as co-owner and stipulating the severable payment obligations of the PSCA and the Local Owner. DCM Form 9-E: Modification to the Construction Contract, Adding the Alabama Public School and College Authority as Co-owner, is utilized for this purpose. One copy of the existing contract and bonds, change orders, and previously paid estimates along with copies of the contractor's certificates of insurance must be furnished to the Technical Staff before such a modification will be approved. A Contract Document Administration Fee-CC is due with DCM Forms 9-E and 9-F and must be paid before the contract modification documents will be reviewed. This fee is .25% of the amount of Construction Cost of Work funded by PSCA.

### 3. EXISTING CONTRACT BONDS

Both the performance and payment bonds originally furnished with the contract must also be modified adding the PSCA as an obligee and co-owner. DCM Form 9-F: Modification of the Performance Bond and Payment Bond, is utilized for this purpose.

### J. <u>PURCHASING MATERIALS and EQUIPMENT for CONSTRUCTION</u> <u>PROJECTS with PSCA FUNDS</u>

The purchase of materials and equipment for construction projects with PSCA funds may be approved if the purchases comply with the Competitive Bid Laws and meet the following criteria established by the PSCA:

### 1. EQUIPMENT

The equipment must constitute a major capital outlay expenditure. In general, PSCA funds will not be used to pay for maintenance items such as, but not limited to, floor cleaning equipment, expendable equipment, and athletic equipment. Submission of equipment lists to the Authority/Authority Designee for pre-approval will prevent future problems and is highly recommended. Note: Equipment purchased with PSCA funds from ACT #2020-167 Bond proceeds must become a permanent part of the facility(s).

### 2. FURNITURE

Decorative accessories, art objects and supplies cannot be purchased with PSCA funds. Submission of furnishing lists to the Authority/Authority Designee for preapproval will prevent future problems and is highly recommended. NOTE: The purchase of furnishings by use of PSCA funds from ACT #2020-167 Bond proceeds is not allowed.

### 3. INVOICE PROCESSING

Invoices related to construction projects must be forwarded to DCM for review, approval, and processing for payment. Payment is then made by the Finance Department/Debt Management Office.

### **INVOICE CHECKLIST, DCM Form 9-G**

Listed at the end of this chapter is DCM Form 9-G, <u>Invoice Checklist</u>, which is to be followed when preparing invoices for submittal to DCM for approval to be paid with funds of the PSCA. This checklist contains the prerequisites for DCM approval of invoices for materials and equipment. The prerequisites assure conformance with PSCA requirements, competitive bid laws, DCM recording methods, and distribution requirements. The entity submitting such invoices should utilize this checklist when preparing invoices for submittal to assure prompt approval and processing.

#### **CERTIFICATION OF COMPLIANCE, TITLES 16 and 41**

Projects for Public K-12 Schools: Listed at the end of this chapter is DCM Form 9-HA, <u>Certification of Compliance, Administrative Code Title 16, Chapter 13B: Competitive</u> <u>Bidding for Certain Contracts of County and City Boards of Education</u>, which is a document cited in the Invoice Checklist to be executed and attached to materials and equipment invoices.

#### MANUAL OF PROCEDURES OF THE ALABAMA DIVISION OF CONSTRUCTION MANAGEMENT February 2024

Projects for State Agencies and Public Universities: Listed at the end of this chapter is DCM Form 9-H, <u>Certification of Compliance, Administrative Code Title 41, Chapter 16:</u> <u>Public Contracts</u>, which is a document cited in the Invoice Checklist to be executed and attached to materials and equipment invoices.

### K. <u>LISTING OF PSCA VERSIONS OF DCM STANDARD FORMS, AND</u> <u>UNIQUE PSCA FORMS</u>

The following starred PSCA versions of DCM standard forms must be used on partially and fully PSCA-funded projects instead of their standard counterparts. DCM standard forms without PSCA versions as listed in Appendices B and C must also be used on any PSCA-funded project. The non-starred forms listed below are unique to PSCA projects and do not have DCM standard form counterparts; the unique PSCA forms must be used on PSCA-funded projects when applicable per their Form instructions in the above Chapter 9. All forms are available on www.dcm.alabama.gov.

- \* DCM Form 9-A: Construction Contract (PSCA version)
- \* DCM Form 9-B: Performance Bond (PSCA version)
- \* DCM Form 9-C: Payment Bond (PSCA version)
- DCM Form 9-D: Modification to the Construction Contract, Adjustment of Severable Payments
- DCM Form 9-E: Modification to the Construction Contract Adding the Alabama Public School & College Authority as Co-owner
- DCM Form 9-F: Modification of the Performance Bond and Payment Bond, Adding, as Co-owner, the Alabama Public School & College Authority DCM Form 9-G: Invoice Checklist
- DCM Form 9-H: Certification of Compliance, Title 41, Chapter 16: Public Contracts
- DCM Form 9-HA: Certification of Compliance, Title 16, Chapter 13B: Competitive Bidding for Certain Contracts of County and City Boards of Education
- DCM Form 9-I: Material Receipt (Form 9-I no longer required; instead see Form 9-G) DCM Form 9-J: Change Order (PSCA version)
- \* DCM Form 9-K: Agreement Between Owner and Architect (PSCA version)
- \* DCM Form 9-L: Amendment to Agreement Between Owner and Architect (PSCA version)
- \* DCM Form 9-LA: Amendment to Agreement Between Owner and Architect (FBCA version) Alabama Public School & College Authority as Co-owner (PSCA version)

DCM Form 9-M: Detail of PSCA Plaque